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Attorneys for Plaintiff People of the State of California

SUPERIOR COURT OF THE STATE OF CALIFORNIA

FOR THE COUNTY OF LOS ANGELES

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PEOPLE OF THE STATE OF CALIFORNIA,) ex rel Kenneth L. Nelson, City Attorney of the City of Torrance,

Plaintiff,

COMPLAINT FOR PUBLIC NUISANCE ABATEMENT, INJUNCTIVE AND DECLARATORY RELIEF

vs.

MOBIL OIL CORPORATION, a New York Corporation, MOBIL OIL REFINING CORPORATION, a Delaware Corporation, WYMAN ROBB, and DOES 1 through 25,

Defendants.

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The People of the State of California, for its complaint against the Mobil Oil Corporation and the Mobil Oil Refining Corporation ("Mobil"), Wyman Robb ("Robb"), and Does 1 through 25, inclusive, allege as follows:

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INTRODUCTORY ALLEGATIONS

- 1. Plaintiff, the People of the State of California, prosecute this action by and through Kenneth L. Nelson, the City Attorney for the City of Torrance pursuant to the authority conferred on him by California law, including Section 731 of the Code of Civil Procedure, and Sections 3479, 3480 and 3494 of the Civil Code.
- 2. Plaintiff is informed and believes, and based thereon alleges, that defendant Mobil Oil Corporation is and at all times mentioned herein was, a corporation organized and existing under the laws of the State of New York and is authorized to do business and is doing business in California, with its principal places of business in this state, a regional headquarters and a refinery, located in the County of Los Angeles. Defendant Mobil Oil Refining Corporation is a Delaware Corporation qualified to do business in California which, at all relevant times hereto, was doing business in California.
- 3. Plaintiff is informed and believes, and based thereon alleges, that Wyman Robb is, and at all times mentioned herein was, a resident of Los Angeles County and that Robb is the General Manager of Mobil's Torrance Refinery.
- 4. Plaintiff is unaware of the true names and capacities, whether individual, corporate, associate, or otherwise, of defendants sued herein as Does 1 through 25, inclusive, and therefore sues said defendants by such

fictitious names. Plaintiff will seek leave of Court to amend this complaint to alleges the true names and capacities of said fictitiously named defendants when the same have been ascertained.

- 5. Plaintiff is informed and believes, and based thereon alleges, that each of the defendants named herein was the agent, employee, employer, partner, manager or controlled entity of the other defendants, and in so doing the things hereinafter alleged was acting within the course and scope of such agency, employment, partnership, management or control with the full knowledge and consent of the other defendants.
- 6. Mobil operates an oil refinery ("the Refinery") in the City of Torrance, in the southwestern portion of Los Angeles County, a geologically active and densely populated urban area. The Refinery occupies an area of approximately 750 acres and is located across the street from a residential neighborhood and within a few miles of the Torrance-Wilmington earthquake fault. Plaintiff is informed and believes, and based thereon alleges, that Mobil employs 800 full-time employees and also employs a variety of contractors, whose presence at the Refinery at times increases the number of workers on-site to as many as 3,000. The Refinery is designed to process 125,000 barrels per calendar day of crude oil to produce gasoline, motor oil, jet fuel and other products and byproducts, some of which, plaintiff is informed and believes

and based thereon alleges, are volatile hazardous chemicals, materials and wastes.

- 7. Plaintiff is informed and believes and based thereon alleges, that the Refinery "handles," as that term is defined in California Health and Safety Code Section 25501(h), at least fourteen chemicals classified as both acutely hazardous materials and hazardous substances by the State of California and that at least five of these chemicals hydrofluoric acid, hydrogen sulfide, sulfur dioxide, chlorine and ammonia would pose serious and possibly lethal health and safety risks to surrounding communities in the event of an accidental uncontrollable or inadequately contained release of a large amount of any of these chemicals. The toxicological properties of these chemicals, the hazardous effects of their release into the atmosphere, the nature of their use at the Refinery and reported incidents at the Refinery involving these chemicals are described below.
- 8. Plaintiff is informed and believes, and based thereon alleges, that, with respect to Mobil's storage, use and handling of hazardous materials, unsafe conditions at the Refinery, inadequate safety mechanisms, poor quality work, carelessness, and poor adherence to Mobil's own safety procedures, all combine with the inherently toxic characteristics of these materials to create an unreasonable risk of danger to the life and health of persons living and

working in, traveling through, or otherwise present in areas adjacent to the Refinery.

- 9. Specifically, plaintiff is informed and believes, and based thereon alleges, that an accidental, uncontrollable or inadequately contained release of such hazardous materials in substantial amounts could cause a disaster of Bhopal-like proportions.
- 10. Plaintiff is also informed and believes, and based thereon alleges, that in its refinery operations, Mobil releases toxic chemicals, odors, fumes, gases, vapors, pollutants and other noxious materials into the atmosphere, including, but not limited to, sulfur dioxide, hydrogen sulfide, carbon monoxide, various oxides of nitrogen, hydrocarbons, and particulates, often in excess of the amounts legally permitted by state health and safety laws and the rules and regulations of the South Coast Air Quality Management District. Over the past 5 years, Mobil has been noticed with an average of 13 violations each year, many of which involved multiple infractions. Plaintiff is informed and believes, and based thereon alleges, that Mobil's routine payments of fines for these violations amounts to the purchase of a license to pollute in excess of state standards set to protect the health of California citizens.
- 11. Plaintiff is informed and believes, and based thereon alleges, that inhalation of the fumes from these releases has had and continues to have short- and long-range

adverse effects on the mental and physical health of persons residing and present in the off-site areas surrounding the Refinery.

- 12. Parents, teachers, concerned citizens, employees, and local businesses have expressed their fears and concerns to Torrance city officials regarding both the potential for a catastrophic accidental, uncontrollable or inadequately contained release of hazardous chemicals and fumes and the health dangers associated with Mobil's frequent emissions of toxic pollutants into the atmosphere adjacent to the Refinery.
- adjust its operations as they pertain to the handling and emissions of hazardous materials, toxic pollutants, and particulates to account for the fact that the Refinery is located in one of the nation's most densely populated metropolitan areas and to recognize that the pecuniary gain derived from its current operating methods does not constitute sufficient justification to subject hundreds of thousands of its neighbors to both known and unknown, and potentially lethal, risks and extensive damage to their health, peace of mind and welfare.

MOBIL'S QUESTIONABLE SAFETY RECORD

14. Over the past ten years, approximately 127 safety incidents at the Refinery were reported to the Torrance Fire Department. The mere frequency of such incidents, many of which are attributable to human error, indicates severe

- 15. The following list of major explosions, fires and toxic chemical releases, and the injuries resulting therefrom, indicates that the potential for a massive disaster at the Refinery is far from remote:
 - (a) Plaintiff is informed and believes, and based thereon alleges, that on March 21, 1989, three workers were burned when they were hit by a blast of pressurized 300°F oil and steam when a plug failed during a routine maintenance procedure;
 - (b) On March 8, 1989, eight students and two teachers from Torrance's Magruder Middle School were hospitalized with headaches, nausea and chest pains, as a result of a noxious odor and fumes which plaintiff is informed and believes, and based thereon alleges, were released from the Refinery; other teachers, students, and persons in the area were overcome by headaches, nausea, dizziness and respiratory problems but were not hospitalized;
 - (c) Plaintiff is informed and believes, and based thereon alleges, that on February 9, 1989, a gauge fitting failed, causing a

fire in the Unsaturated Gas Plant;

- (d) Plaintiff is informed and believes, and based thereon alleges, that on January 20, 1989, a failure of instrumentation tubing, and possibly human error, caused a fire in the Hydrocracker Unit;
- (e) Plaintiff is informed and believes, and based thereon alleges, that on December 8, 1988, operator error led to the release of noxious fumes and odors from an overpressurized tank, and that 89 nearby residents complained to the South Coast Air Quality Management District about these foul odors;
- (f) Plaintiff is informed and believes, and based thereon alleges, that on September 1, 1988, an operator's failure to install a gasket caused a coke drum leak;
- (g) Plaintiff is informed and believes and based thereon alleges, that on August 5, 1988, three people were injured, one seriously, when a contractor, supervised by a Mobil employee, opened the wrong line while replacing a valve; the subsequent hydrocarbon leak caused a fire in the Crude Unit;

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- (h) Plaintiff is informed and believes, and based thereon alleges, that also on August 5, 1988, one person died and another was seriously burned as a result of an explosion which occurred during the treatment of "sour water sludge";
- (i) Plaintiff is informed and believes, and based thereon alleges, that due to human error on July 15, 1988, one person was killed and seven were injured, one seriously, when an inadequately supervised outside contractor ignited highly flammable gas, causing a fire;
- (j) On November 24, 1987, four persons were injured as a result of a large explosion and fire at the Refinery; plaintiff is informed and believes, and based thereon alleges, that the accident was caused by human error and non-functioning equipment which caused Mobil employees to introduce too much hydrofluoric acid into a reactor vessel, causing the reactor vessel to explode and catch fire and a subsequent release of hydrofluoric acid, sulfur dioxide and asbestos;

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(k) On December 3, 1979, three people were killed as a result of an explosion and fire at the Refinery's tank farm. Plaintiff is informed and believes, and based thereon alleges, that due to operator error during the gasoline blending process, a large vapor cloud of butane was released; the butane cloud drifted across a highway and was ignited by a passing motorist, killing the driver and causing a fireball and explosion which flashed back to the Refinery; and

(1) On September 18, 1979, several persons
were injured when a ruptured liquified
petroleum gas line caused a tremendous
explosion and fire; plaintiff is informed
and believes, and based thereon alleges,
that the rupture was attributable to
defective piping.

THE GAGE-BABCOCK AND MITTELHAUSER SAFETY AUDIT

16. Because of the increasing frequency of incidents occurring at the Refinery, the City of Torrance requested that Mobil evaluate the safety of its operations as well as the efficacy of the safety equipment, materials, personnel, procedures and training at the Refinery.

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17. Mobil agreed to pay for a third-party safety audit conducted by the engineering firms of Gage-Babcock and Associates and Mittelhauser Corporation. The stated purpose of the audit was to identify the safety measures in use at the Refinery, to determine if they are adequate and, if not, to recommend specific improvements.

- 18. Investigators from the engineering firms spent five months conducting the audit. They met with various of the Refinery's personnel, as directed by the Refinery's management, and they made numerous visits and inspections of the Refinery and its equipment.
- 19. The engineering firms' combined December 30, 1988 report, entitled "Mobil Torrance Refinery Safety Audit" (the "G-B&M Safety Audit") found that:
 - (a) the number of safety incidents occurring at the Refinery is too high;
 - (b) past incidents were caused by poor quality work, carelessness, and failure to follow the Refinery's safety program and procedures;
 - (c) in the units which handle acutely hazardous chemicals, unsafe conditions exist which could pose an immediate danger to the life and health of persons in the surrounding areas;
 - (d) with respect to the units which handle acutely hazardous chemicals, the Refinery

does not employ adequate additional safety measures, above and beyond the minimum baseline requirements, to reflect the increased risk posed by an accidental release of these extremely toxic substances;

- (e) the Refinery's fire and safety staff is not adequately trained to contain a release of hydrofluoric acid or other acutely hazardous chemicals and would be unable to adequately control a major chemical release; and
- (f) in recent years, to save money, the

 Refinery has reduced the size of its

 operation and maintenance staff and has
 become more dependant upon the Torrance

 Fire Department for protection and safety.
- 20. In a letter dated February 3, 1989, the City of Torrance asked Mobil specific questions regarding said dangerous conditions and Mobil's intentions regarding the implementation of the safety measures described in the G-B&M Safety Audit.
- 21. Not only did Mobil publicly repudiate the G-B&M Safety Audit as being untrue and without verification, but it has expressly refused to answer any of the City's questions.

DEFICIENCIES IN MOBIL'S RMPP

- 22. Section 25531 of the California Health and Safety Code contains a legislative finding that a significant number of chemical industrial facilities handle hazardous materials and, because of the nature and volume of chemicals handled at these facilities, some of their operations may represent a threat to public health and safety if those chemicals are accidentally released. The legislature further found that because the potential for explosions, fires or releases of toxic chemicals into the environment also exists, the protection of the public from such releases or explosions of hazardous materials is of statewide concern.
- 23. The legislature determined that programs and plans designed to protect against such accidents are the most effective way of protecting health, safety and the environment.
- 24. Pursuant to § 25502 of the Health and Safety Code, the Torrance Fire Department was designated by the City of Torrance to administer implementation and enforcement of the hazardous materials release response plan and inventory laws.
- 25. In accordance with its statutory mandate, on March 17, 1988, the Torrance Fire Department required Mobil to submit a Risk Management Prevention Program ("RMPP") regarding its use and handling of hydrofluoric acid.
- 26. Despite the fact that the necessary elements required to be addressed in an RMPP are clearly delineated in

- 27. Plaintiff is informed and believes, and based thereon alleges, that Mobil has not made adequate emergency plans and does not have the necessary emergency equipment onsite to adequately contain an uncontrollable release of hydrofluoric acid so as to prevent the catastrophic consequences of an off-site release of hydrofluoric acid.
- 28. Plaintiff is informed and believes, and based thereon alleges, that Mobil's failure to have in place adequate emergency equipment to contain an accidental or uncontrollable release and its refusal to provide the City of Torrance with either an off-site consequences analysis or responses to the City's inquiries regarding Mobil's emergency preparedness in the event of an accidental or uncontrollable release demonstrates that Mobil is both callous and indifferent to the safety of others, in light of:
 - (a) the extremely toxic properties of hydrofluoric acid and the other hazardous chemicals used and handled at the Refinery;

- (b) unsafe conditions at Refinery units which use, and handle hazardous chemicals;
- (c) the Refinery's past incidents which led to the release of certain of these hazardous chemicals, causing damage to the health of persons in the area; and
- (d) Mobil's decision, in spite of the huge profits generated by the Refinery, to save money at the expense of safety by reducing the size of its operation and maintenance staff.

MOBIL'S USE AND HANDLING OF HAZARDOUS MATERIALS AND ATMOSPHERIC RELEASES ARISING THEREFROM

Hydrofluoric Acid

- 29. In the Refinery's Alkylation Unit, hydrofluoric acid is used as a catalyst in the refining process to boost the octane level of gasoline. Plaintiff is informed and believes, and based thereon alleges, that Mobil handles well over a 100,000 gallons of hydrofluoric acid per year and, at any one time, thousands of gallons of hydrofluoric acid are stored at the Refinery.
- 30. Hydrofluoric acid is a highly volatile and dangerous chemical. It is classified as both a hazardous substance and an acutely hazardous material by the State of California.
- 31. Plaintiff is informed and believes, and based thereon alleges: (i) that generally, hydrofluoric acid is a

marked irritant to all surfaces of the body and to the respiratory tract; (ii) that exposure to hydrofluoric acid in relatively low concentrations results in lung, eye and skin damage and irritation and can be lethal; and (iii) that chronic exposure to low levels of hydrofluoric acid causes permanent damage and injury to the body.

- 32. Plaintiff is informed and believes, and based thereon alleges, that recent scientific data now indicates that an accidental or uncontrollable release of 1,000 gallons of hydrofluoric acid could have a devastating effect on persons and property adjacent to the Refinery. Depending upon wind direction and velocity and other weather conditions, the damage could extend to other areas of Los Angeles County.
- 33. In 1986, the Amoco Oil Company sponsored a series of toxic cloud dispersion tests, conducted by the Lawrence Livermore National Laboratories at Frenchman's Flats, Nevada. Test results indicated: (i) that under circumstances similar to the test conditions; almost 100% of the released hydrofluoric acid could be borne downwind toward population centers, 80% as an aerosol and 20% as a vapor; (ii) that because the cloud of hydrofluoric acid would be denser than air, it could travel long distances, hugging the contours of the ground; and (iii) that within 2 minutes, a 1,000 gallon release of hydrofluoric acid could possibly be lethal to persons within a 5-mile radius and be immediately dangerous to the life and health of persons within a 7.5-mile radius.

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34. Plaintiff is informed and believes, and based thereon alleges, that a hydrofluoric acid toxic cloud has behavioral characteristics similar to those of the deadly cloud which caused, and continues to cause, the catastrophic loss of life and serious health problems in areas surrounding Bhopal, India. Because they currently lack sufficient scientific, engineering and technical data, neither Mobil nor various governmental authorities are in a position to advise persons in areas adjacent to the Refinery as to how to protect themselves if hydrofluoric acid fumes and/or a toxic cloud were released from the Refinery.

35. The Refinery is located in a densely populated urban area, with countless numbers of homes, schools, day care centers, hospitals, governmental offices, businesses and freeways located within a 5-mile radius of the Refinery. Plaintiff is informed and believes, and based thereon alleges, that if there was a substantial release from the Refinery, hundreds of thousands of persons could be killed and double that number could be seriously injured.

- 36. Mobil contends that the risk of fatalities from an off-site release of hydrofluoric acid is 1.21 deaths per 100 years. This assessment ignores the risk of mental and physical damages to persons in areas adjacent to the Refinery.
- 37. Plaintiff is informed and believes, and based thereon alleges, that the risk of fatalities and the risk of mental and physical injuries due to an accidental

uncontrollable, inadequately contained off-site release of hydrofluoric acid is far greater than Mobil admits, and constitutes a clear and present danger to persons in the area surrounding the Refinery, in that:

- (a) the G-B&M Safety Audit reported that certain unsafe conditions existed in Refinery units that handle hydrofluoric acid, including that certain KOH Treaters posed a safety hazard, and that Mobil did not employ adequate additional safety measures in those units in consideration of the extremely hazardous nature of hydrofluoric acid;
- (b) Mobil failed to provide responses to

 questions raised by Torrance, with respect

 to the G-B&M Safety Audit findings, which

 would have assured the City that unsafe

 conditions do not exist in these Refinery

 units and that Mobil employs adequate

 additional safety measures in these units

 in deference to hydrofluoric acid's

 extremely hazardous nature;
- (c) Mobil has admitted that hydrofluoric acid is sporadically released into the atmosphere either as a result of flange and valve leaks or leaks occurring when

(d) as a result of the November 24, 1987 explosion and fire, described in paragraph 15(j) above, 100 pounds of hydrofluoric acid were accidentally released.

- 38. Plaintiff is informed and believes, and based thereon alleges, that the November 24, 1987 accident was directly attributable to human error and to equipment which Mobil allowed to deteriorate and/or which Mobil did not properly install, maintain and/or service, despite Mobil's knowledge of the extremely lethal nature of the chemicals involved.
 - 39. While Mobil claims it was able to contain the hydrofluoric acid release to the Refinery facilities, plaintiff is informed and believes, and based thereon alleges, that the Refinery has no adequate monitoring devices which determine whether or the extent to which a released substance has travelled beyond the Refinery's boundaries.
 - 40. In light of the acutely hazardous nature of hydrofluoric acid, the complexity of the myriad of operations at the Refinery, and the lack of scientific and engineering information regarding reliable methods for the containment of a substantial accidental or uncontrollable release of hydrofluoric acid, a serious question is raised as to whether state-of-the-art technology is adequate to protect a densely

populated area from the catastrophic consequences of a serious accidental and uncontrollable release of hydrofluoric acid.

Hydrogen Sulfide

- 41. Hydrogen sulfide is formed at various units in the Refinery's processes. Plaintiff is informed and believes, and based thereon alleges, that the Refinery handles hundreds of thousands of pounds of hydrogen sulfide daily.
- 42. Plaintiff is informed and believes, and based thereon alleges that short-term exposure to hydrogen sulfide may be lethal and poses an immediate danger to health, causing severe eye and respiratory tract irritation and a loss of one's sense of smell.
- 43. Plaintiff is informed and believes, and based thereon alleges, that over the past several years, on numerous occasions, the Refinery has released and continues to release, hydrogen sulfide into the atmosphere and that the fumes and odors have drifted into and permeated the off-site areas surrounding the Refinery.
- 44. Hydrogen sulfide fumes have a foul, offensive and noxious odor which causes people in areas surrounding the Refinery to become ill each time a release occurs.
- 45. Specifically, in addition to the release on March 8, 1989, referred to in paragraph 15(b) above, plaintiff is informed and believes, and based thereon alleges, that in December 1988 and in February 1989, hydrogen sulfide releases

from the Refinery engulfed nearby neighborhoods, causing residents to experience nausea and become ill.

- 46. Plaintiff is informed and believes, and based thereon alleges, that the hydrogen sulfide releases described in paragraphs 15(b) and 45 were either uncontrollable releases due to human error and/or faulty equipment, intentional and/or negligent releases caused by improperly maintained or inadequate pollution control devices, or periodic types of releases, known in the industry as "fugitive releases" (leaks) and "belches," both of which occur during the normal operations of the Refinery.
- 47. Plaintiff is informed and believes and based thereon alleges, that individuals in the surrounding community have suffered and will continue to suffer serious short-term and long-term mental and physical health problems, including, but not limited to those described in paragraph 42 above, as a result of the Refinery's releases of this acutely hazardous chemical into the atmosphere.
- 48. Despite Mobil's knowledge of the acutely hazardous nature of hydrogen sulfide, the G-B&M Safety Audit reported that the Refinery did not employ adequate additional safety measures in the units which handled hydrogen sulfide in consideration of the chemical's toxicity.
- 49. Plaintiff is informed and believes, and based thereon alleges, that an accidental, uncontrollable or inadequately contained release of hydrogen sulfide would wreak

 havoc on areas surrounding the Refinery because of the properties of this acutely hazardous chemical, including that hydrogen sulfide is heavier than air, and can therefore travel considerable distances to a source of ignition and flashback and that hydrogen sulfide forms an explosive mixture with air.

- 50. Mobil has refused to provide responses to Torrance's inquiries, regarding the findings of the G-B&M Safety Audit, which would assure the City that unsafe conditions do not exist in the units handling hydrogen sulfide and that adequate additional safety measures are employed in these units in deference to hydrogen sulfide's highly toxic nature.
- 51. In light of the acutely hazardous properties of hydrogen sulfide, Mobil's past releases of hydrogen sulfide, and the lack of adequate additional safety measures at the Refinery, the manner in which Mobil currently handles hydrogen sulfide presents a clear and present risk of danger to and causes an apprehension of harm in persons in the areas surrounding the Refinery.

Sulfur Dioxide

52. Sulfur dioxide is formed at the Refinery as an intermediate product during the conversion of hydrogen sulfide to elemental sulfur in the Sulfur Recovery Units. Plaintiff is informed and believes, and based thereon alleges, that Mobil handles thousands of pounds per day of sulfur dioxide and that it routinely releases sulfur dioxide from tall stacks at the Refinery.

53. Plaintiff is informed and believes, and based thereon alleges that: (i) exposure to sulfur dioxide causes toxic effects including irritation of the nose and throat; (ii) low concentrations of sulfur dioxide cause severe toxic effects after only a one-minute exposure; and (iii) children are particularly susceptible to the adverse health effects of sulfur dioxide.

- 54. Plaintiff is informed and believes, and based thereon alleges, that once released into the atmosphere, sulfur dioxide combines with moisture and hydrocarbons to form a mist of sulfuric acid and that the higher the relative humidity, the more sulfuric acid is formed.
- 55. Either through accidental or uncontrollable releases, due to human error and/or faulty equipment, periodic releases, or intentional and/or negligent releases, plaintiff is informed and believes, and based thereon alleges, that Mobil released and continues to release sulfur dioxide in amounts in excess of the South Coast Air Quality Management District's emissions limitations. Plaintiff is informed and believes, and based thereon alleges, that in 1987, the Refinery emitted more sulfur dioxide than any other local source.
- 56. Plaintiff is informed and believes, and based thereon alleges, that individuals in the surrounding community will suffer serious short-term and long-term health problems, including, but not limited to, those described in paragraph 53

above, due to the Refinery's releases of this acutely hazardous chemical into the atmosphere.

- 57. Despite Mobil's knowledge of the acutely hazardous nature of sulfur dioxide, the G-B&M Safety Audit reported that Mobil did not employ adequate additional safety measures in those units which handle sulfur dioxide in consideration of the chemical's toxicity.
- 58. In the past, Mobil has been unable to contain accidental releases of sulfur dioxide; as a result of the November 24, 1987 explosion and fire described in paragraph 15(j) above, Mobil reported that 1.5 tons of sulfur dioxide were released into the atmosphere.
- 59. In light of the acutely hazardous nature of sulfur dioxide, Mobil's past releases of sulfur dioxide, and the lack of adequate additional safety measures reported at the Refinery, the manner in which Mobil currently handles sulfur dioxide presents a clear and present risk of harm to and causes an apprehension of harm in persons in the areas surrounding the Refinery.

<u>Ammonia</u>

- 60. Ammonia is produced as part of the Refinery process and is also used in Refinery operations. Plaintiff is informed and believes, and based thereon alleges, that Mobil handles in excess of one million pounds of ammonia annually.
- 61. Plaintiff is informed and believes, and based thereon alleges that: (i) after just a few minutes, low level

ammonia exposure causes noticeable irritation of the eye and nasal passages; and (ii) increased levels of ammonia exposure cause serious coughing, bronchial spasms, burning and serious edema, strangulation, asphyxia, burning and blistering of skin and may, in less than a 30-minute exposure, be fatal.

- 62. Plaintiff is informed and believes, and based thereon alleges, that there is substantial risk that an accidental, uncontrollable, inadequately contained release of a large quantity of ammonia would be injurious and likely fatal to the people in the areas surrounding the Refinery because both gaseous and liquid ammonia are lighter than air and water, and a cloud of pure ammonia would rise into the atmosphere and into off-site areas.
- 63. Despite Mobil's knowledge of the acutely hazardous nature of ammonia, the G-B&M Safety Audit reported that the Refinery units which handle ammonia, including the new ammonia storage system, did not employ adequate additional safety measures, in consideration of the toxic nature of ammonia.
- 64. In light of the acutely hazardous properties of ammonia and the lack of adequate additional safety measures at the Refinery, Mobil's use, storage and handling of ammonia presents a clear and present risk of danger to persons in the areas surrounding the Refinery.

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Chlorine

- 65. Plaintiff is informed and believes, and based thereon alleges, that Mobil handles thousands of pounds of chlorine each year at its Refinery.
- 66. Plaintiff is informed and believes and based thereon alleges: (i) that chlorine is a highly toxic skin and lung irritant and a one-minute exposure to chlorine can cause toxic effects; (ii) that low concentration chlorine exposure over a 30-minute period poses an immediate danger to life and health; and (iii) after a few deep breaths, higher concentration chlorine exposure is fatal.
- 67. Plaintiff is informed and believes, and based thereon alleges, that there is a substantial risk that an accidental, uncontrollable, inadequately contained release of a large quantity of chlorine from the Refinery would be injurious and likely fatal to people in the areas surrounding the Refinery because chlorine is denser than air and tends to stay close to the ground when released into the atmosphere.

MOBIL'S RELEASES OF OTHER TOXIC SUBSTANCES AND POLLUTANTS

68. Plaintiff is informed and believes, and based thereon alleges, that either through accidental, uncontrollable, periodic, intentional or negligent releases, Mobil has emitted and continues to emit particulates and various pollutants, including, but not limited to carbon monoxide, various oxides of nitrogen and hydrocarbons, into the atmosphere.

- 69. Plaintiff is informed and believes, and based thereon alleges, that for almost a two-year period, in 1985 and 1986, Mobil failed to repair a pollution control device in its Fluid Catalytic Cracking Unit ("FCCU"), thereby causing the Refinery to release particulates into the atmosphere in amounts in violation of the South Coast Air Quality Management District's emissions limitations.
- 70. Plaintiff is informed and believes, and based thereon alleges, that Mobil cited financial reasons for its failure to repair the pollution control device, stating that closure of the unit for repair was not cost-effective and that the repair was not budgeted until turnaround.
- 71. Plaintiff is informed and believes, and based thereon alleges, that individuals in the surrounding community have suffered and will continue to suffer serious short-term and long-term health problems, including but not limited to respiratory disease, heart disease, cancer and genetic damage, due to the Refinery's atmospheric releases of particulates and the pollutants described in paragraph 68 above.

FIRST CAUSE OF ACTION

ABATEMENT OF A PUBLIC NUISANCE AND INJUNCTIVE RELIEF AGAINST MOBIL, ROBB AND DOES 1 THROUGH 25

72. Plaintiff incorporates herein by reference, as though set forth in full, each of the allegations contained in paragraphs 1 to 71, inclusive, hereinabove.

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- 74. Plaintiff is informed and believes, and based thereon alleges, that defendants' actions and inactions, described hereinabove, constitute a public nuisance, within the meaning of California Civil Code Sections 3479 and 3480 in that the Refinery's releases and emissions of toxic chemicals, odors, gases, vapors, fumes, pollutants, particulates and other noxious materials are harmful, injurious, and annoying to the physical and mental health of persons living and working in, travelling through or otherwise present in Torrance and surrounding communities. Some of the releases have a foul odor which is offensive to the senses and interferes with the comfortable enjoyment of life and property of persons in neighborhoods and communities near the Refinery. Thus, said releases and emissions have been, are, and threaten to be, injurious to the public health of the People of California.
- 75. The residents of Torrance and persons living and working in, traveling through or otherwise present in the

- (a) citizens' fears and concerns;
 - Mobil's poor safety record; (b)
 - Mobil's past releases of hazardous substances; (c)
 - (d) reported dangerous conditions and inadequate safety measures in certain Refinery units;
 - Mobil's failure to produce meaningful (e) emergency plans to adequately contain or to prevent accidental or uncontrollable off-site releases of hazardous chemicals;
 - the toxicological properties of the (f) acutely hazardous chemicals used and handled at the Refinery; and
 - uncertainty in the scientific community (g) regarding the proper way to contain and prevent damages from an accidental or an uncontrollable release;

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the manner in which Mobil currently uses, stores and handles acutely hazardous chemicals constitutes a public nuisance pursuant to Civil Code Sections 3479 and 3480.

- 77. Defendants, and each of them, have threatened to and will, unless restrained by this Court, continue to maintain a public nuisance by continuing the acts complained of herein without the consent, against the will, and in violation of the rights of the People of the State of California.
- Thereon alleges, that as a proximate result of defendants' nuisance, and their unwillingness to modify and remedy past practices and problems, individuals in the neighborhoods and communities surrounding the Refinery have suffered and will continue to suffer: (i) short-term and/or long-term mental and physical health injuries and problems; (ii) fear, concern and worry that they, their children and other members of their family, or their employees may be inflicted with short-term and/or long-term mental and physical health problems due to exposure to defendants' emissions and/or the threat of an accidental, catastrophic, uncontrollable release of toxic chemicals and fumes; and (iii) annoyance and damages from the foul odors, fumes and noxious materials escaping from the Refinery into their areas of habitation and work.
- 79. For a period in excess of 5 years, Mobil has been given notice of its failure to comply with various provisions of California's health and safety laws and South Coast Air

Quality Management District rules and regulations. Despite receiving approximately 70 notices of violation in the last 5 years, including 17 in 1988 alone, Mobil has not made a good faith effort to comply with California law, but instead continues the same course of conduct in defiance of the law.

- 80. Mobil's history of releases and emissions and its record of repeated violations of the laws, rules and regulations established to protect the health of California residents, makes plaintiff's remedy at law inadequate.

 Because Mobil's flagrant disregard of the law threatens the People of California with irreparable injury, Torrance City Attorney Kenneth L. Nelson is specifically authorized to seek abatement of this public nuisance pursuant to Code of Civil Procedure Sections 731 and 3494.
- 81. Unless defendants, and each of them, are preliminarily and permanently enjoined from releasing toxic chemicals, odors, fumes, gases, vapors, pollutants, particulates and other noxious materials, into the atmosphere of the surrounding neighborhoods and communities, in violation of the rights of persons in those neighborhoods and communities, and in violation of state law and South Coast Air Quality Management District rules and regulations, persons who live and work in, travel through, or are otherwise present in the areas surrounding the Refinery are threatened with and will suffer irreparable injury.

- 82. Unless defendants, and each of them, are preliminarily and permanently enjoined from using, storing and handling dangerous quantities of acutely hazardous chemicals at the Refinery in a manner which infringes upon the rights of persons in the surrounding communities and neighborhoods, persons who live and work in, travel through, or are otherwise present in the areas surrounding the Refinery are and will be threatened by the involuntary risk of an accidental and/or uncontrolled catastrophic off-site release of these acutely hazardous chemicals.
- 83. Plaintiff requests that this Court abate the public 'nuisance by:
 - (a) preliminarily and permanently enjoining defendants from permitting toxic chemicals, odors, fumes, gases, vapors, pollutants, particulates and other noxious materials to be released by or to escape from the Refinery in such quantities so that said toxic chemicals, odors, fumes, gases, vapors, pollutants, particulates and other noxious materials are deposited on the persons and/or property of the surrounding communities and neighborhoods, interfering with the rights of persons therein to a comfortable enjoyment of life and property;

(b)

- ordering defendants to implement any and all changes or modifications to its facilities and/or operations that are necessary or required to eliminate or fully control the release from the Refinery of toxic chemicals, odors, fumes, gases, vapors, pollutants, particulates and other noxious materials, which damage and harm the health and welfare of persons living and working in, passing through or otherwise present in the areas adjacent to the Refinery, including, but not limited to, the installation and maintenance of monitoring and control equipment;
- (c) ordering defendants to comply in good faith with all California health and safety laws, rules and regulations; and
- (d) preliminarily and permanently enjoining

 Mobil from operating the Refinery in any

 manner which threatens a Bhopal-type

 catastrophic release of toxic fumes.

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SECOND CAUSE OF ACTION

DECLARATORY RELIEF AGAINST MOBIL, ROBB

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- 84. Plaintiff incorporates herein, as though set forth in full, the allegations contained in paragraphs 1-83, inclusive, hereinabove.
- 85. Plaintiff contends that the Refinery's inadequate compliance record with California health and safety laws, rules and regulations demonstrates that defendants, and each of them, will continue to disregard both the rights of persons in off-site areas and applicable California law; that defendants, and each of them, have caused the Refinery to release and will cause the Refinery to continue to release toxic chemicals, odors, fumes, gases, vapors, particulates and other noxious materials into off-site areas adjacent to the Refinery; that defendants have caused and will continue to cause irreparable harm and damages to persons and property in adjacent areas surrounding the Refinery.
- 86. Plaintiff contends that defendants, and each of them, by justifying the Refinery's releases, odors, emissions and violations, described above, as an economically prudent course of action, have refused to consider or accept that the Refinery's releases, odors and emissions are off-site threats to the health and safety and a deprivation of the rights and privileges of persons in the surrounding areas. By their conduct, defendants have created a controversial issue

requiring a determination by this Court concerning the offsite consequences and risks to public health and safety caused by the Refinery's continued violations of law and by the releases, emissions and odors from the Refinery.

- 87. Plaintiff is informed and believes, and based thereon alleges, that there is not sufficient scientific, technical, and engineering information and knowledge for defendants to safely use, store, dispose of and handle hydrofluoric acid and other acutely hazardous chemicals in a densely populated urban area such as Torrance.
- 88. Plaintiff is informed and believes, and based thereon alleges, that the complex equipment and intricately structured environment of the Refinery increases the possibility of multiple causes of malfunctions and chain reactions from accidents, thereby making the manner in which the Refinery currently uses, stores and handles large quantities of hydrofluoric acid inappropriate.
- 89. Plaintiff is informed and believes, and based thereon alleges that the fact that acutely hazardous chemicals are used, stored and/or handled in very close proximity to each other increases the dangers associated with an accidental or uncontrollable release due to a fire, explosion, equipment malfunction or a leak because of the possibility that these dangerous chemicals will react with each other to become even more toxic and more dangerous.

- 90. Plaintiff is informed and believes, and based thereon alleges, that Mobil cannot now establish with reasonable certainty and a margin of safety that a fire, explosion, malfunctioning equipment or some other accident or uncontrollable release would not cause an uncontrollable release of acutely hazardous chemicals into the atmosphere causing damage to off-site areas.
- 91. Plaintiff is informed and believes, and based thereon alleges, that there is a consensus of expert geological opinion that there will be an earthquake of substantial magnitude in the Los Angeles Basin in the near future; and that defendants cannot now predict with reasonable certainty that an earthquake of substantial magnitude would not cause the Refinery's equipment to malfunction in such a way so as to cause the accidental or uncontrollable release of a substantial amount of acutely hazardous chemicals into the atmosphere which would cause extensive harm and damage to off-site areas.
- 92. Plaintiff contends that dangerous conditions exist at certain Refinery units which use, store or handle acutely hazardous chemicals; that defendants do not employ adequate safety measures in these units to account for the ultrahazardous nature of the chemicals being used, stored or handled; that past incidents at its Refinery were attributed to human error, carelessness, poor management and a failure to follow prescribed safety procedures; and that defendants have

dangerously reduced the size of the Refinery's operation and maintenance staff.

- 93. Plaintiff contends that even if defendants did not have the serious safety problems at the Refinery described above, and that even if defendants managed the Refinery with the most stringent standards of care, the inevitability of human error mandates against defendants' present manner of using, storing, and handling large quantities of hydrofluoric acid and other acutely hazardous chemicals at the Refinery.
- 94. Plaintiff contends that the risk of catastrophic consequences following an accidental, uncontrollable, inadequately contained off-site release is too great in the densely populated Torrance area to allow defendants to use, store or handle acutely hazardous chemicals in their current manner because somehow, sometime Refinery equipment will break down, be damaged or malfunction and somehow, sometime Mobil employees or contractors will falter or err.
- 95. Plaintiff contends that due to scientific uncertainty, defendants cannot now claim that the Refinery is adequately equipped to prevent an uncontrollable or accidental release of a large quantity of hydrofluoric acid and/or other acutely hazardous chemicals and to contain the release within the confines of the Refinery.
- 96. Plaintiff contends that the Refinery's fire brigade does not have sufficient equipment and knowledge to handle an uncontrollable or accidental release of hydrofluoric acid or

other acutely hazardous chemicals and that defendants have not formulated adequate emergency plans for the protection of persons in off-site areas from the danger of an accidental or uncontrollable release from the Refinery.

- 97. Plaintiff contends that defendants do not possess adequate scientific data to enable them to advise persons in nearby areas how to best protect themselves and their property or to evacuate so as to avoid injury as a result of an accidental or uncontrollable, inadequately contained release of hydrofluoric acid or other acutely hazardous chemicals from the Refinery.
- 98. Plaintiff contends that in light of the sheer potential for catastrophic damage due to the dangerous behavioral characteristics of hydrofluoric acid and the other acutely hazardous chemicals used, stored or handled at the Refinery and defendants' unsafe conduct of the Refinery's operations, defendants' present handling of these chemicals is unsafe.
- 99. Plaintiff further contends that a decree of this
 Court is necessary to protect the rights of the People of the
 State of California to the full benefit, use, and enjoyment of
 their persons, homes, property and environment from the
 failure of defendants to conduct the Refinery's operations in
 a manner consistent with the reasonable protection of the
 health and welfare of persons living and working in, traveling

through, and otherwise present in the neighborhoods and communities adjacent to the Refinery.

- 100. Plaintiff is informed and believes, and based thereon alleges, that defendants deny each of plaintiff's contentions and allegations contained in paragraphs 85 through 99, inclusive, hereinabove.
- 101. Plaintiff is informed and believes, and based thereon alleges, that defendants contend that the risk of harm to and the apprehension of harm in persons living and working in, traveling through, or otherwise present in the neighborhoods and communities adjacent to the Refinery, from both the Refinery's current releases and emissions and a potential accidental, uncontrollable release of an acutely hazardous chemical, is acceptable and that the Refinery can continue its operations in accordance with its current practices, equipment and procedures.
- 102. Plaintiff is informed and believes, and based thereon alleges, that defendants admit that there is a possible risk of harm to persons living and working in, traveling through, or otherwise present in the areas adjacent to the Refinery, but that they are willing to unilaterally impose those risks on persons in the surrounding neighborhoods and communities to make a greater profit.
- 103. Plaintiff is informed and believes and based thereon alleges that defendants contend that those persons in the adjacent off-site areas who are unwilling to accept the risks

and the apprehension of the risks must move their residences and businesses away from the neighborhoods and communities surrounding the Refinery.

thereon alleges, that defendants have determined what they believe to be acceptable risks for harmful emissions and/or an accidental, uncontrollable release of acutely hazardous chemicals; plaintiff contends that defendants should not be permitted to unilaterally and involuntarily impose such risks upon persons outside the confines of the Refinery and that persons living and working in, traveling through or otherwise present in the surrounding areas have the right to live, work, travel and be present in said areas without the fear and apprehension of injury to their health and/or a catastrophic explosion or an uncontrollable release.

105. A dispute currently exists requiring a decree of this Court to determine how and in what manner persons living and working in, traveling through or otherwise present in adjacent ares must accept the risks imposed by defendants.

106. Plaintiff requests a declaration of this Court that the known and unknown health, safety and welfare threats to persons in Torrance and the surrounding communities, from harmful emissions and/or an accidental, uncontrollable, inadequately contained release of acutely hazardous chemicals caused by defendants' operations, are too great; that the Refinery cannot continue its operations under current

conditions and practices; and that a substantial change is required in the manner of defendants' use and handling of dangerous, offensive and hazardous chemicals and wastes to ensure the safety and well being of the residents of Torrance and adjacent communities.

WHEREFORE, plaintiff prays judgment against defendants as follows:

- 1. An order of abatement and an injunction as requested in the First Cause of Action:
- A declaration of rights as requested in the Second Cause of Action;
 - 3. For costs of suit; and
- 4. For such further relief as may be deemed just and equitable.

Dated: April 7, 1989

KENNETH L. NELSON CITY ATTORNEY CITY OF TORRANCE

LAW OFFICES OF RALPH H. NUTTER Ralph H. Nutter Robin B. Howald,

By:

Ralph H. Nutter

Attorneys for Plaintiff
The People of the State of

California